

CONGRESSIONAL BUDGET OFFICE COST ESTIMATE

September 8, 2000

H.R. 4986

FSC Repeal and Extraterritorial Income Exclusion Act of 2000

As ordered reported by the House Committee on Ways and Means on July 27, 2000

SUMMARY

H.R. 4986 would repeal present-law foreign sales corporation (FSC) rules. Under current law, U.S. firms generally are subject to U.S. tax on their worldwide income, but they are allowed tax credits for a portion of the income taxes they pay to foreign governments on that income. Within that general framework, U.S. law permits the use of FSCs, through which a portion of domestic firms' export income is characterized as foreign source and is exempted from U.S. tax. Under the proposal, U.S. firms could elect to exclude certain qualifying foreign trade income from their taxable income, with qualifying foreign trade income defined to include a portion of income attributable to sales by U.S. taxpayers. To be eligible for the exclusion, firms would not be allowed tax credits for income taxes paid to foreign governments on the qualifying foreign trade income. Qualifying foreign trade income would be calculated by using one of several formulas. The remaining portion of income earned from sources abroad would be taxed in a similar manner as under current law.

The Joint Committee on Taxation (JCT) estimates that the bill would reduce revenues by \$138 million in 2001, by about \$1.5 billion over the 2001-2005 period, and by about \$4.2 billion over the 2001-2010 period. Because the bill would affect receipts, pay-as-you-go procedures would apply.

H.R. 4986 contains no intergovernmental or private-sector mandates as defined in the Unfunded Mandates Reform Act (UMRA) and would not affect the budgets of state, local, or tribal governments.

ESTIMATED COST TO THE FEDERAL GOVERNMENT

The estimated budgetary impact of H.R. 4986 is shown in the following table. Estimates of all provisions in H.R. 4986 were provided by JCT.

		By Fiscal Year, in Millions of Dollars								
	2000	2001	2002	2003	2004	2005				
CHANGES IN REVENUES										
Estimated Revenues	0	-138	-290	-322	-356	-394				
SOURCE: Joint Committee on Taxation.										

PAY-AS-YOU-GO CONSIDERATIONS

The Balanced Budget and Emergency Deficit Control Act sets up pay-as-you-go procedures for legislation affecting direct spending or receipts. The net changes in governmental receipts that are subject to pay-as-you-go procedures are shown in the following table. For the purposes of enforcing pay-as-you-go procedures, only the effects in the current year, the budget year, and the succeeding four years are counted.

	By Fiscal Year, in Millions of Dollars										
	2000	2001	2002	2003	2004	2005	2006	2007	2008	2009	2010
Changes in receipts Changes in outlays	0	-138	-290	-322		-394 t applica		-482	-532	-588	-650

INTERGOVERNMENTAL AND PRIVATE-SECTOR IMPACT

H.R. 4986 contains no intergovernmental or private-sector mandates as defined in UMRA and would not affect the budgets of state, local, or tribal governments.

ESTIMATE PREPARED BY:

Erin Whitaker

ESTIMATE APPROVED BY:

G. Thomas Woodward Assistant Director for Tax Analysis